

Message Text

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ACTION ARA-14

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 SIG-01 MMO-01 HA-05 EB-08 TRSE-00 OMB-01

ACDA-12 AID-05 SNM-05 IO-13 OES-07 DLOS-09 /128 W

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FM AMEMBASSY LIMA

TO SECSTATE WASHDC 8268

S E C R E T SECTION 1 OF 2 LIMA 0388

E.O. 11652: GDS

TAGS: PFOR PE SHUM SNAR PINT PBOR EAID ECIN EFTS

SUBJECT: U.S. GOALS AND OBJECTIVES IN PERU

REFS (1) 77 STATE 291277; (2) 77 STATE 295628

1. SUMMARY: COUNTRY TEAM DISCUSSED U.S. GOALS AND OBJECTIVES IN PERU. QUESTION RAISED AS TO WHETHER MAJOR HEADINGS WERE IN PRIORITY ORDER. INTER RELATIONSHIPS BETWEEN THREE CATEGORIES OF HUMAN RIGHTS OBJECTIVES -- PROTECTION OF THE INDIVIDUAL, ECONOMIC DEVELOPMENT AND RETURN TO CIVILIAN RULE -- WERE HIGHLIGHTED. A NUMBER OF SPECIFIC CHANGES ARE SUGGESTED BASED ON RECENT DEVELOPMENTS. END SUMMARY.

2. COUNTRY TEAM DISCUSSED U.S. GOALS AND OBJECTIVES AS PRESENTED IN REFTELS AND THIS CABLE CONTAINS OUR RECOMMENDED CHANGES AS REQUESTED REF (1) PARA 3.

3. GENERAL COMMENTS. QUESTION WAS RAISED WHETHER LISTING OF OBJECTIVES, AT LEAST MAJOR HEADINGS, WAS MEANT TO BE PRIORITY ORDERING. SUCH ORDERING WOULD MAKE DOCUMENT MORE USEFUL AS MEANS FOR ESTABLISHING WORK PRIORITIES WITHIN MISSION. SUBJECT TO CHANGES SUGGESTED BELOW, WE FEEL MAJOR ROMAN NUMERAL HEADINGS DO REPRESENT ROUGH

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PRIORITY ORDERING OF U.S. POLICY OBJECTIVES IN PERU. GENERAL INTEREST WAS EXPRESSED IN FORTHCOMING GUIDANCE ON HOW THIS STATEMENT OF POLICY OBJECTIVES WILL RELATE TO RESOURCE ALLOCATION. IN PARTICULAR THE QUESTION WAS RAISED AS TO HOW PURSUIT OF THESE HIGHLY SPECIFIC POLICY GOALS WOULD REATE IN RESOURCE TERMS TO BROADER MISSION FUNCTIONS SUCH AS PROMOTION OF COMMERICAL INTERESTS AND

MAINTENANCE OF RELATIONSHIP WITH PERUVIAN MILITARY
INSTITUTION.

4. STRUCTURE OF MAIN HEADINGS. FIRST THREE ROMAN NUMERAL HEADINGS IN REF 2 ARE ESSENTIALLY THE THREE CATEGORIES OF HUMAN RIGHTS OBJECTIVES -- PROTECTION OF THE INDIVIDUAL, ECONOMIC AND POLITICAL RIGHTS. WE ENDORSE THIS PRIORITY GROUPING AND ONLY STRESS THE CLOSE INTER-RELATIONSHIP AMONG THE THREE: ABILITY OF U.S. TO PROMOTE FIRST AND THIRD CATEGORIES DEPENDS CRITICALLY ON HOW U.S. SUPPORTS GOP EFFORTS TO DEAL WITH CURRENT ECONOMIC CRISIS. PERHAPS THIS INTER-RELATIONSHIP COULD BE MADE EXPLICIT THROUGH REWORDING OF THE HEADINGS AND NOTATION OF THE LINKAGE. AS NOW DRAFTED THERE CAN BE MISUNDERSTANDING THAT ONLY FIRST HEADING RELATES TO OBSERVANCE OF HUMAN RIGHTS. WE ALSO FEEL THAT INCREASED BILATERAL COOPERATION IN NARCOTICS INTERDICTION SHOULD BE SEPARATED FROM ECONOMIC DEVELOPMENT AND LISTED AS SEPARATE ROMAN NUMERAL FOUR.

5. MUST AS FIRST THREE HEADINGS HAVE CLOSE INTER-RELATIONSHIP, SO TOO DO THE OBJECTIVES OF ENCOURAGING RESTRAINT IN ARMS LIMITATIONS AND SUPPORT FOR PEACEFUL SOLUTION TO TERRITORIAL DISPUTES (CATEGORIES FOUR AND FIVE IN REFTEL 2). THIS SHOULD ALSO BE REFLECTED IN THE STRUCTURE OF THE LISTING.

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6. FOLLOWING IS A REVISED DRAFT OF THE STATEMENT, INCLUDING BOTH RECOMMENDED CHANGES IN THE STRUCTURE OF MAIN HEADINGS AND A NUMBER OF REVISIONS IN INDIVIDUAL GOALS:

I. PROMOTION OF BASIC RIGHTS AND GOVERNMENT RESPECT FOR THE INTEGRITY OF THE INDIVIDUAL.

-- ENCOURAGE GOP TO CONTINUE ITS RECENT POSITIVE STEPS IN THE HUMAN RIGHTS FIELD.

-- CONTINUE DISCREET PRESSURE FOR JUDICIAL AND PENAL REFORM IN PERU.

--CONTINUE TO PRESS FOR EARLY EQUITABLE DISPOSITION OF CASES OF U.S. PRISONERS.

--PURSUE NEGOTIATION TOWARDS A CONSULAR TREATY.

II. PROMOTION OF ECONOMIC AND HUMAN RIGHTS THROUGH ASSISTANCE TO PERUVIAN ECONOMIC DEVELOPMENT.

--ASSIST TO RESOLVE THE CURRENT ECONOMIC
CRISIS AND FACILITATE APPROPRIATE ASSISTANCE FROM IFIS.

-- AUGMENT BILATERAL ECONOMIC ASSISTANCE IN APPROPRIATE FORMS
DEVELOP PL-480 TITLE I AND TITLE III PROGRAMS.

--ENCOURAGE AID DONOR COORDINATION ESPECIALLY
THROUGH INTERNATIONAL ORGANIZATIONS . (COMMENT: AID
DONOR COORDINATION COULD ENABLE PERU TO INCREASE THE
EFFECTIVENESS OF THIS ASSISTANCE AND DEVELOP A MORE
COHERENT MEDIUM TERM ECONOMIC STRATEGY.)

III. PROMOTION OF RECOGNITION OF CIVIL/POLITICAL RIGHTS.

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-- CONTINUE ENCOURAGEMENT OF MOVEMENT TOWARDS
DEMOCRACY AND PARTICIPATORY SOCIETY (REVISION OF CONSTITUTION,
ELECTIONS, "RETORNO").

--OBTAIN THE GOP'S AGREEMENT TO THE ESTABLISHMENT
OF A LABOR TRAINING PROGRAM WITH AIFLD PRARTICIPATION.

(COMMENT: THE LABOR TRAINING PROGRAM IS MORE CLOSELY
RELATED TO POLITICAL AND VIVIL RIGHTS AND SHOULD BE
INCLUDED IN THIS SECTION.)

IV. PROMOTION OF INCREASED BILATERAL COOPERATION IN NARCOTICS INTERDICTION.

--INITIATE INCREASED BILATERANL NARCOTICS ASSISTANCE
PROGRAM DESIGNED TO STIMULATE PERUVIAN NARCOTICS CONTROL
ACTIVITIES, CONTINGENT UPON SERIOUS GOP COMMITMENT TO THIS
EFFORT.

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S E C R E T SECTION 2 OF 2 LIMA 0388

-- ENCOURAGE AND SUPPORT EFFORTS TO LIMIT COCA LEAF
PRODUCTION IN PERU TO THAT REQUIRED FOR LEGITIMATE
DOMESTIC USE.

-- EXPLORE FEASIBILITY OF A PILOT CROP/INCOME SUB-
STITUTION PROJECT.

-- STIMULATE AND SUPPORT INTERDICTION OF ILLEGAL
INTERNATIONAL NARCOTICS TRADE.

-- CONSIDER LIMITED SUPPORT FOR EDUCATION, RESEARCH
AND HEALTH PROJECTS DESIGNED TO CURB GROWING DRUG ABUSE
WITHIN PERU."

V. ENCOURAGEMENT OF RESTRAINT IN ARMS ACQUISITIONS.

-- ENCOURAGE THE GOP TO MAINTAIN MORALES BERMUDEZ'
COMMITMENT TO CEASE PURCHASING NEW ARMS; MONITOR THAT
COMMITMENT CLOSELY.

-- ENCOURAGE FURTHER ARMS LIMITATIONS DISCUSSION
AMONG THE ANDEAN COUNTRIES WITH THE FOCUS ON MORE SPECIFIC
COMMITMENTS WITH RESPECT TO FUTURE ARMS PURCHASES.

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-- ENCOURAGE MAJOR ARMS SUPPLIERS TO PERU -- ALLIES
AND ADVERSARIES -- TO LIMIT OR CEASE ARMS TRANSFERS.
(COMMENT: BECAUSE OF THE ECONOMIC CRISIS AND HUGE AC-
CUMULATED DEBT, THERE SHOULD BE A COMMON INTEREST IN
MINIMIZING FURTHER INDEBTEDNESS.)

VI. SUPPORT FOR INCREASED REGIONAL COOPERATION AND
PEACEFUL SOLUTION TO PERU'S TERRITORIAL DISPUTES WITH
NEIGHBORING COUNTRIES.

-- ENCOURAGE CONTINUED EFFORT BY GOP TO IMPROVE
RELATIONS WITH ITS IMMEDIATE NEIGHBORS THROUGH EXCHANGE
OF VISITORS AT ALL LEVELS, INCLUDING PERSONNEL EXCHANGES
BY MILITARY INSTITUTIONS, FRANK DISCUSSIONS OF ISSUES,
AND CONSIDERATION OF JOINT PROJECTS.

(COMMENT: BROADENING OF THIS OBJECTIVE WOULD FURTHER THE GOAL OF REGIONAL COOPERATION.)

-- USE SUSPENSION DURING 1978 OF REGIONAL NEGOTIATIONS OF ACCESS TO THE SEA FOR BOLIVIA (AS BOLIVIA COMPLETES PROCESS OF RETURN TO ELECTED GOVERNMENT) TO EXPLORE THE FEASIBILITY OF ALTERNATIVE APPROACHES TO THIS PROBLEM.

(COMMENT: BECAUSE TALKS HAVE BEEN SUSPENDED, THE TIME SHOULD BE USED TO LAY THE GROUNDWORK FOR LATER PROGRESS.)

-- ENCOURAGE PERU AND ECUADOR TO DISCUSS THEIR BORDER PROBLEM CONSTRUCTIVELY AND TO EXPLORE POSSIBILITIES FOR COOPERATIVE DEVELOPMENT EFFORTS IN THE BORDER REGIONS.

(COMMENT: I DO NOT BELIEVE THAT THE USG SHOULD SUPPORT
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ECUADOR'S ASPIRATIONS FOR ACCESS TO THE MARANON AS THESE ARE CURRENTLY CONCEIVED. THE ECUADOREAN DEMANDS ARE MOST UNREALISTIC AND OUR ENCOURAGEMENT OF THEM IS MORE LIKELY TO HEIGHTEN THAN DIMINISH TENSIONS IN THE AREA.)

-- SUPPORT ANDEAN PACT INTEGRATION WITH A FEASIBLE, EFFECTIVE AID EFFORT, BY PUBLIC AFFIRMATION OF USG SUPPORT FOR REGIONAL INTEGRATION AND BY POSSIBLE ASSISTANCE TO RELATED ANDEAN PACT ACTIVITIES SUCH AS THE ANDEAN DEVELOPMENT CORPORATION (CAF).

(COMMENT: ANDEAN PACT INTEGRATION AT THIS POINT HAS PROMISE FOR SIGNIFICANT RESULTS IN TERMS OF DEVELOPMENT AND FOR POLITICAL BENEFITS TO THE U.S. IF WE CAN PROVIDE INCREASED ASSISTANCE.)

(COMMENT: THE SUB-SECTION DEALING WITH THE ENCOURAGEMENT OF CONVENTIONAL ARMS RESTRAINT POLICIES SHOULD BE DELETED IN THIS SECTION BECAUSE THERE IS AN EQUIVALENT POINT IN PART V.)

VII. IMPROVEMENTS IN COOPERATION ON GLOBAL ISSUES

-- CONTINUE EARLY CONSULTATION AND HIGH-LEVEL EXCHANGE OF VIEWS ON ISSUES IN UN, OAS, UNCTAD, GATT AND OTHER FORUMS.

-- ENCOURAGE PERU TO BROADEN ITS SUPPORT FOR U.S. POSITIONS IN GENERAL FIELDS OF HUMAN RIGHTS AND DISARMAMENT/ NUCLEAR NON-PROLIFERATION.

-- ENCOURAGE EFFECTIVE PERUVIAN PARTICIPATION IN
INTERNATIONAL CONSERVATION EFFORTS WITH PARTICULAR
EMPHASIS ON PORPOISES ACCIDENTALLY CAUGHT IN TUNA FISHING
AND WHALING.

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-- ENCOURAGE PERU TO PLAY A CONSTRUCTIVE ROLE IN
DEFINING AND NEGOTIATING ECONOMIC ISSUES IN THE ONGOING
DIALOGUE BETWEEN THE INDUSTRIALIZED AND DEVELOPING WORLDS.

(COMMENT: GOP IS NOT ABOUT TO ABANDON G-77 SOLIDARITY
BUT CAN POSSIBLY BE ENCOURAGED TO PLAY A MORE CONSTRUCTIVE
ROLE.)

-- INDICATE UNDERSTANDING OF AND SUPPORT FOR PERU'S
CONTINUED ACTIVITY IN G-77; ACKNOWLEDGE PERU'S ACTIONS
OR LEADERSHIP IN MODERATING EXTREME POSITIONS TAKEN
THEREIN.
SHLAUDEMAM

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